

**DAVIS COUNTY  
CONSOLIDATED ANNUAL PERFORMANCE EVALUATION REPORT**



**Davis**  
COUNTY

**PROGRAM YEAR  
2023-2024**



## CR-05 - Goals and Outcomes

### Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

Davis County did not receive a formula allocation in the 2023 program year due to opting out for a year while the County worked to implement to processes and procedures to comply with Federal regulations. The outcomes reported below reflect accomplishments achieved mostly in the 2022 program year that ran from January 1, 2023 to December 31, 2023. Davis County had one activity that continued past the 2022 program year (activity #236, DHD Senior Center ADA Improvements). The below accomplishment data reflects 2022 program year achievements as well as achievements for activity 236 which is 1,917 persons assisted. The County did not have any other activity during what would have been its 2023 program year.

### Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Administration	Administration	CDBG: \$	Other	Other	1	0	0.00%	1	0	0.00%
Economic Development	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Businesses assisted	Businesses Assisted	8	0	0.00%			

Housing	Affordable Housing	CDBG: \$	Homeowner Housing Rehabilitated	Household Housing Unit	95	3	3.16%	2	2	100.00%
Housing	Affordable Housing	CDBG: \$	Direct Financial Assistance to Homebuyers	Households Assisted	60	0	0.00%	4	0	0.00%
Public Facilities and Improvements	Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	6250	6693	107.09%	3987	5343	134.01%
Public Facilities and Improvements	Non-Housing Community Development	CDBG: \$	Homeless Person Overnight Shelter	Persons Assisted	0	0				
Public Facilities and Improvements	Non-Housing Community Development	CDBG: \$	Overnight/Emergency Shelter/Transitional Housing Beds added	Beds	0	0				
Public Services	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	3250	21120	649.85%	2338	20208	864.33%
Public Services	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Homeless Person Overnight Shelter	Persons Assisted	0	195		0	195	

**Table 1 - Accomplishments – Program Year & Strategic Plan to Date**

**Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.**

Public facilities and infrastructure projects are one of the highest priorities in Davis County's 2021-2025 Consolidated Plan and the DHD Senior Center ADA Improvements project qualifies as a public facility and infrastructure project.

## CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG
White	18,218
Black or African American	751
Asian	336
American Indian or American Native	404
Native Hawaiian or Other Pacific Islander	531
<b>Total</b>	<b>20,240</b>
Hispanic	4,404
Not Hispanic	16,151

Table 2 – Table of assistance to racial and ethnic populations by source of funds

### Narrative

The ethnic data reported above includes data from the County's 2022 program year that ran from January 1, 2023 to December 31, 2023 as well as ethnic data from one project that continued past the 2022 program year and into what would usually have been the County's 2023 program (activity #236). The numbers above do not include 223 individuals who identified as multi-racial that were served through activity 236 because there is no way to include that data above since the County didn't have a 2023 CDBG formula allocation.

**CR-15 - Resources and Investments 91.520(a)**

**Identify the resources made available**

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	1,708,019	45,389

**Table 3 - Resources Made Available**

**Narrative**

**Identify the geographic distribution and location of investments**

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Countywide Service Area	100	100	Countywide

**Table 4 – Identify the geographic distribution and location of investments**

**Narrative**

The amount reported above that was expended includes the only activity that continued past the 2022 program year (activity #236) since the county did not have a 2023 formula allocation. This activity was completed in April 2024.

## Leveraging

**Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.**

There were no leveraged funds that were used to complete the one activity that was completed in the 2023 program year. However, historically the majority of activities the County funds with CDBG do have leveraged funds. The activity reported above could not have occurred without CDBG funds and is a priority project in the County's 2021-2025 Consolidated Plan, so the County made the decision to fund the project even though there weren't any leveraged funds available.

## CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	4	0
Number of Special-Needs households to be provided affordable housing units	0	0
<b>Total</b>	<b>4</b>	<b>0</b>

Table 5 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	0
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	0	0
Number of households supported through Acquisition of Existing Units	0	0
<b>Total</b>	<b>0</b>	<b>0</b>

Table 6 – Number of Households Supported

**Discuss the difference between goals and outcomes and problems encountered in meeting these goals.**

Davis County did not have a 2023 formula allocation, so the data reported above includes households supported in the County's 2022 program year.

**Discuss how these outcomes will impact future annual action plans.**



**Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.**

<b>Number of Households Served</b>	<b>CDBG Actual</b>	<b>HOME Actual</b>
Extremely Low-income	0	0
Low-income	0	0
Moderate-income	2	0
<b>Total</b>	<b>2</b>	<b>0</b>

**Table 7 – Number of Households Served**

**Narrative Information**

Davis County did not have a 2023 formula allocation, so the data reported above includes households supported in the County's 2022 program year.

## **CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)**

**Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:**

### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

Davis County did not have a 2023 formula allocation, however, the County has been actively engaging with homelessness providers throughout the state to better understand the needs to homeless individuals and programs/projects with improved outcomes in order to identify solutions for Davis County that get at the root drivers of homelessness.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

Davis County has been actively working to create a year-round permanent solution to address emergency shelter. Davis County does not have an emergency shelter, so many unhoused Davis County residents travel north to Ogden or south to Salt Lake City if they need shelter. Davis County is working to obtain funding to rehab or construct a facility that would provide emergency shelter and permanent supportive housing. In future program years, Davis County may contribute CDBG funds to construct and/or operate a new facility.

### **Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

Davis County did not have a 2023 program year CDBG formula allocation and, therefore, did not fund any projects that help low-income individuals and families avoid becoming homeless.

### **Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Davis County did not have a 2023 program year CDBG formula allocation and, therefore, did not fund any projects that help homeless person transition to permanent housing.

## **CR-30 - Public Housing 91.220(h); 91.320(j)**

### **Actions taken to address the needs of public housing**

Davis County did not have a 2023 program year CDBG formula allocation and, therefore, did not fund any projects that address the needs of public housing.

### **Actions taken to encourage public housing residents to become more involved in management and participate in homeownership**

Davis County did not have a 2023 program year CDBG formula allocation and, therefore, did not fund any projects encourage public housing residents to become more involved in management and participate in homeownership. However, the County did create a new homeownership assistance program in the 2022 program year that has continued into what would have been the 2023 program year. This program was initially funded with County ARPA dollars and in the 2024 program year the County program \$200,000 of CDBG funds to the program so that it can continue. This program is actively marketed to residents of public housing through notices sent to the Davis Community Housing Authority.

### **Actions taken to provide assistance to troubled PHAs**

Davis Community Housing Authority is not a troubled housing PHA.

## **CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)**

**Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)**

Davis County did not have a 2023 CDBG formula allocation. However, the Davis County Council of Governments (COG) which includes, amongst others, the mayors of every city in the County meet every other month to discuss various topics as they relate to the needs of the community. The Davis County Community and Economic Development Department continues to educate the COG on the importance and need of affordable housing including zoning issues affecting the construction of high density low income properties. Many mayors on the COG continue to make this a priority and have worked with their respective city councils to rezone for higher density housing that has an affordability component.

The State of Utah also requires cities with a tax increment financed project area to set aside 10% of the taxes collected for affordable housing. The County intends to work with cities to leverage those funds with funds from CDBG, and later, the HOME program to further affordable housing initiatives.

### **Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)**

Resources and services for homeless individuals/families are severely lacking in Davis County. The County is working with the state legislature and the Office of Homeless Services in order to rehab/construct a year-round community resource center and permanent supportive housing so that individuals experiencing homelessness can get the help they need to exit into stable housing.

### **Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)**

All home rehabilitation projects are evaluated for whether the Lead Safe Housing Rule is applicable. If so, the County requires testing for lead paint and remediation if necessary. Although not currently funded with CDBG, all homes assisted under our new Homeownership Assistance program are evaluated for lead paint and remediation is required if necessary.

### **Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)**

Homeownership has long been known to be the best and most sustainable pathway out of poverty and toward creating long-term wealth. Davis County recognizes this and was a driving factor to creating a Homeownership Assistance Program. Providing loans up to \$50k enables low-moderate income families to actually purchase a home in Davis County and start building long-term wealth so that they can exit poverty. This program was not funded with 2023 CDBG dollars since the County didn't have a 2023 formula allocation.

### **Actions taken to develop institutional structure. 91.220(k); 91.320(j)**

Davis County continues to work to strengthen processes, policies and procedures of the CDBG program. This includes annual reviews of policies and procedures and implementation of a new grants management software where those interested in submitting applications for CDBG funding can request funding, and if granted, submit quarterly draw requests and reports. This enables the County to more accurately track progress with awards and enter the data into IDIS. The County also has a much more structured monitoring process that includes regular risk assessments of grantees and a process for determining whether monitoring visits will occur on-site or via desk monitoring. The County also uses the HUD monitoring exhibits that are used to monitor the County, so that there is consistency in how both HUD and the County monitor subrecipients.

### **Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)**

Davis County convenes a Human Services Cabinet, Human Services Directors Committee and chairs the Davis County Local Homelessness Council. Through these three groups the County helps to coordinate services between a variety of social service agencies. The Local Homelessness Council (LHC) also increases collaboration so that the County and other homelessness service providers can reduce duplicative efforts. For example, the only agency in the County that conducts street outreach is Open Doors. As the chair of the LHC, Davis County was able to secure funding from the State of Utah so that Open Doors could help the County respond during a Code Blue event and get unhoused individuals off the street and into a hotel/motel when the temperature drops below 18 degrees and the risk of freezing death rises dramatically.

### **Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)**

Resources and information for non-English speaking residents was one of the impediments to fair housing identified in our most recent assessment. Davis County has made a concerted effort to have all of our homeownership assistance materials available in both English and Spanish. This includes all our online applications for CDBG and homebuyer assistance as well as having a hard copy application in Spanish for anyone that doesn't have access to a computer.

## **CR-40 - Monitoring 91.220 and 91.230**

**Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

The County works collaboratively with all of our subrecipients so that they know the expectations for complying with Federal rules and regulations. This includes providing resources, materials and documents to assist with compliance. For example, any project that will be required to comply with Federal Labor Standards is provided with HUD's certified payroll reports, HUD form 4010, Davis Bacon Posters, Contractors Guide for Compliance with Davis Bacon and Related Acts, a Federal Labor Standards Checklist, SAM.gov verification processes, and the most recent wage determination applicable to the project.

Subrecipients are also instructed, as part of their procurement process, to develop policies and processes to ensure they are reaching out to women and minority business enterprises. This includes instructing them to develop separate solicitation lists. The County has been actively monitoring subrecipients for compliance with this process and issuing findings if women and minority businesses are not solicited.

Lastly, the County conducts annual Risk Assessments of all our subrecipients and continues to do either on-site or desk monitoring of all subrecipients. Davis County continues to complete monitoring's of its 2022-2023 program year subrecipients, however, the County had no 2023-2024 subrecipients to monitor since no projects were funded in this program year.

## **Citizen Participation Plan 91.105(d); 91.115(d)**

**Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

A Notice for a 30 day public comment period and a public hearing for the 2023 CAPER was posted in the local newspaper (Standard Examiner), on the state of Utah's public notice website, on the Davis County Community and Economic Development webpage and emailed to a comprehensive list of service

providers and cities on August 15, 2024. A public hearing was held on September 3, 2024 to receive comments on the 2023 CAPER.

**CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction’s program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

The County is making a more concerted effort to address quality, affordable housing. This includes launching a new homeownership assistance program, soliciting proposals from agencies to run a new home rehabilitation program for the County, and notifying HUD of our intent to create a HOME consortium so that the County has additional resources to invest in affordable housing initiatives.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**

**CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction’s program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

The County is making a more concerted effort to address quality, affordable housing. This includes launching a new homeownership assistance program, soliciting proposals from agencies to run a new home rehabilitation program for the County, and notifying HUD of our intent to create a HOME consortium so that the County has additional resources to invest in affordable housing initiatives.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**



### CR-58 – Section 3

Identify the number of individuals assisted and the types of assistance provided

<b>Total Labor Hours</b>	<b>CDBG</b>	<b>HOME</b>	<b>ESG</b>	<b>HOPWA</b>	<b>HTF</b>
Total Number of Activities	1	0	0	0	0
Total Labor Hours	675				
Total Section 3 Worker Hours	234				
Total Targeted Section 3 Worker Hours	74				

**Table 8 – Total Labor Hours**

<b>Qualitative Efforts - Number of Activities by Program</b>	<b>CDBG</b>	<b>HOME</b>	<b>ESG</b>	<b>HOPWA</b>	<b>HTF</b>
Outreach efforts to generate job applicants who are Public Housing Targeted Workers					
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.					
Direct, on-the job training (including apprenticeships).					
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.					
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).					
Outreach efforts to identify and secure bids from Section 3 business concerns.					
Technical assistance to help Section 3 business concerns understand and bid on contracts.					
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.					
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.					
Held one or more job fairs.					
Provided or connected residents with supportive services that can provide direct services or referrals.					
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.					
Assisted residents with finding child care.					
Assisted residents to apply for, or attend community college or a four year educational institution.					
Assisted residents to apply for, or attend vocational/technical training.					
Assisted residents to obtain financial literacy training and/or coaching.					
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.					
Provided or connected residents with training on computer use or online technologies.					
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.					
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.					

Other.					
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**Table 9 – Qualitative Efforts - Number of Activities by Program**

**Narrative**

The above section 3 data reflects a project that occurred in the 2022 program year. Davis County had no projects in 2023 that required compliance with section 3 because the County didn't have a 2023 formula allocation.